

Minutes

½ Cent Sales Tax Workshop

The City of Daytona Beach, Florida

February 13, 2019

Minutes of the ½ Cent Sales Tax Workshop of the City Commission of The City of Daytona Beach, Florida, held on Wednesday, February 13, 2019 at 5:00 p.m., City Hall, Room 149B, 301 S. Ridgewood Avenue, Daytona Beach, Florida.

Attendance

Commissioner Ruth Trager	Present
Commissioner Aaron Delgado	Present
Commissioner Quanita May	Present
Commissioner Robert Gilliland	Present
Commissioner Dannette Henry	Present
Commissioner Paula Reed	Present
Mayor Derrick Henry	Present

Also Present:

James V. Chisholm, City Manager  
Robert Jagger, City Attorney  
Letitia LaMagna, City Clerk

1. Welcome

Mayor Henry welcomed everyone to the ½ Cent Sales Tax Workshop. He turned the meeting over to the City Manager.

2. Presentation

James V. Chisholm stated they were trying to give them a kind of breakout of different kinds of projects recognizing that neighborhoods were their priority. If they look at the attachments, it has the streets alphabetical and then by Zone and then by cost estimates. Having the neighborhood streets in there will be a big selling point on the sales tax for the residents. We did put in new roads as joint projects. That may or may not be what the Commission wants to do that is strictly up to them. Hand Avenue in particular, has long term benefit. He named Williamson Boulevard, LPGA, and Dunn Avenue as possibilities for joint projects. It is eligible in all categories to do sidewalks and drainage that are related to the roads. What needs to happen next is for the City to provide a listing back to the County as to the projects that would be recommended.

Commissioner Trager asked about the values.

Mr. Chisholm stated this should have the latest values. The only thing different is the sorting

2. Discussion

Commissioner Gilliland stated he feels the joint project thing is not put together quite right. When he looks at this he sees a pie and about 2/3rds of that pie is going towards street resurfacing; it's not ordered in a way that they would do it. The other third of that is in joint projects...there would be other things...he almost feels it is a disservice to the residents...for there to be these three projects all along I95. There are other things in other parts of the City and there are other partners. Holly Hill, Ormond, the Shores, South Daytona...that have a project they may want to get involved. He is inclined to lay it out a little differently for that segment. Our projects that go through TPO require a 10 percent match. We historically use gas tax. Since that is now part of the pie any 10 percent match for a project that is going to be State or Federal funded, will have to come out of this pie since we put the gas tax. East ISB is a State project and we are putting in 750 for the design work.

Mr. Chisholm stated we have over two million dollars in property acquisitions for that project.

Commissioner Gilliland stated some of that we are going to get paid for and some that we are going to keep. He feels if someone is a voter and are looking at the list, they don't see that is something that would have been paid for out of this money. He suggested taking five or 10 percent that is going to be used in joint projects...all things funded differently...he is just saying they need to come up with their 10 percent.

Mr. Chisholm stated they could do it in their joint projects.

Commissioner Gilliland stated the less defined the list is the more uncomfortable it will be (inaudible cross talk)

Mayor Henry stated exactly. His concern is making it understandable to the voter. Whether the voter wants to vote for it or not they need enough information to make an informed decision. We don't want to give an impression that we are hiding where this money is being spent.

Mr. Chisholm stated that is the key. It would be nice to come up with a five year plan, but that's difficult for the City to achieve at this point. We have 20 years' worth of residential roads in this list. These are the most impactful. He thinks the County will want to know what those joint projects are.

Commissioner Gilliland stated the projects on the TPO list, they know what they are and

there are known costs associated with those projects. That should not be a hard list to put together for Daytona Beach. Whatever that total is will have to come out of this 34 million. It's not 34 million on day one...

Mr. Chisholm stated it is over the 20 years. The TPO list is East ISB...

Commissioner Gilliland stated he is using that as an example of historically where they have spent money. He believes it is a project voters can relate to because it is in the FDOT work program, it is underway. Being able to describe this category...it is a little dangerous because we don't do it well and make it relatable to the people voting.

Commissioner Delgado asked if there wasn't part of the money going to campaign to educate voters.

Mayor Henry stated it was \$43,000 and that was the City's money.

Commissioner Gilliland stated that was to the Supervisor of Elections for the ballots and the mailing. That basically pays for the election.

Commissioner Delgado asked if there was an information campaign.

Mayor Henry stated not on our part.

Commissioner Delgado asked if there had been a poll or a survey.

Mr. Chisolm stated there have been polls and it was in your last packet. He read some of the polling numbers. The great majority supported the ½ cent sales tax. The greatest response was to improve roads and bridges, then in order: resurface local roads, build sidewalks near schools, improve storm water control and reduce flooding, reduce traffic congestion, and improve local water quality. This was a County wide poll.

Commissioner Delgado asked if there were any reason... (Inaudible cross talk)

Commissioner Gilliland stated no. The consensus has been roads. The messaging on this has to be right. He asked the City Attorney for clarification that they cannot lobby on behalf of this.

Robert Jagger, City Attorney, stated he would have to look into that.

Commissioner Gilliland stated we need to be more specific to where the money is being spent, however he feels the joint project one is where they have the risk of losing the voters. Commissioner Delgado it should be consistent with the polling.

Commissioner May asked when the poll stated improve roads and bridges, to whom does it refer. She asked local to whom.

Mr. Chisholm stated all these roads listed here throughout the City.

Commissioner May asked about how they prioritize the order and the zones.

Commissioner Gilliland he had suggested doing \$400,000 per zone. Based on this list today, he had two roads that are in worse shape and neither of them are residential and this won't attract any voters in his zone. We need to come up with a better way. He believes they should do the \$400,000 per zone and then each Commissioner make recommendations on how to prioritize it in each zone. He gave an example.

Commissioner Henry stated she agreed with Commissioner Gilliland.

Commissioner Delgado stated if the joint projects are concrete and defined, it will be easier for people to support. He gave an example of replacing the Main Street Bridge. He asked if what they are doing now binds them to what they want to do.

Mr. Jagger stated all they are doing now is creating priorities.

Commissioner Delgado stated, for example, if we find out project C is 30 percent more, we can drop it.

Mr. Jagger stated that is up to the Commission but nothing they are doing here is binding.

Commissioner Gilliland state the looser the document is, the less likely someone is to vote for it.

Mr. Chisholm stated this list is meant to identify those roads and estimated cost to be included in a twenty year project.

Commissioner Trager... (Inaudible)

Mr. Chisholm clarified she was talking about the ranking.

Commissioner Delgado clarified the rankings. He recalled it included not just the wear and tear but the traffic and usage.

David Waller, Deputy Public Works Director, stated it is the condition of the roadway and in the condition is a consideration of the density, water table issues, cracking, and how long it has been at that rating. The ranking of zero to 100 is the ranking of the actual condition.

Commissioner Delgado stated he would like a matrix of the most utilized roads as well.

Mr. Waller stated depending on the type of road there is a degradation speed difference. You would be more aggressive on your larger arterial roads than the smaller surrounding roads. It is not included in the rating.

Commissioner Delgado asked if there was something that would tell them that these are the worst roads in a zone and of those roads these are the most heavily trafficked.

Mr. Waller that is definitely a tool we used in determining the roads. Roads also have a tipping point where the cost of resurfacing increases and you want to catch it before that happens.

Mr. Chisholm stated today they are trying to get the big picture for a 20 year window. As we go each year we will give you a list that takes into account those issues. Some of it is going to be roads that the commission has a preference for as well.

Mr. Waller stated this document is a planning document to outline the need and then we would zero down onto a five year work plan. It's a living document.

Commissioner Delgado stated to he would think to prioritize by roads regardless of the zone the street it is in.

Commissioner Henry stated she prefers the \$400,000 per zone so she feels people will see it as more equitable.

Commissioner Gilliland stated he would like to get a list by zone and then sorted by condition index in that zone. Then he would figure out which are residential and which are non-residential because residential is priority for him.

Mr. Chisholm stated the only issue with the \$400,000 per zone is you have roads that are multi-zoned. They run through multiple zones. It doesn't make a lot of sense to pave the middle and not either end. The way to approach it is to identify them annually and make them a part of a five year plan.

Mayor Henry stated we need to work with the staff.

Commissioner Gilliland agreed stating he would see this as a recommendation to the staff and then staff would make final determination.

Mr. Waller stated this is an opportunity to capture a lot of the smaller residential streets that get pushed off for the higher volume/higher complaint roads.

Mr. Chisholm stated the main thing today is to identify...if this is a list they can live with...

Commissioner Gilliland stated people are going to know when their street is going to get done. He gave examples of problematic roads. He needs to see by zone and then by condition within that zone.

Mr. Chisholm stated the list is ranked by condition but not top to bottom of the order of the streets. We can break the lists down any way they want it.

Commissioner Gilliland stated streets by zone and then by condition works best for him. That will give the public the best of idea of what and when they are going to happen. Doesn't guarantee it will happen that way but it gives an idea. It will give a theoretical order.

Commissioner May asked if it can include how often the road is traveled.

Mr. Chisholm can say whether it is a thoroughfare or not. They don't have counts on all the roads.

Mayor Henry stated that Jimmy Ann is on here and Jimmy Ann will be done before the tax goes into effect. So that won't count in this. He asked if there was anything else needed from staff.

Commissioner Delgado clarified that there is no clear cut way metric of the demand of the roads.

Commissioner Gilliland stated the way to do it is to wire the roads.

Commissioner Delgado asked if there was a way to look at two roads with the same condition, and know which one is used more or would be more value to fix.

Mr. Waller stated they are sort of pigeonholing themselves on condition index ratings. It is just a tool for us to know where to look next. When narrowed down we would site visit every road and verify the conditions there. The main issue for the City is maintaining the surface. Once you get into base repair is going to triple the cost. One may want to look at doing more streets that aren't as bad as opposed to using the majority on a smaller number of roads that are in worse condition. The biggest bang for your buck is preserving the surface before you hit the base issue.

Commissioner May asked on the rating scale what is hitting the base.

Mr. Waller stated sometimes it is the type of deterioration based on the type of road.

Commissioner May asked based on his knowledge where would she start in her Zone.

Mr. Waller stated he doesn't have that off the top of his head and they can get that to them by tomorrow.

Commissioner Reed stated she agreed the changing of the order. When talking about joint projects, all of us touch each other's zone. We could share money between zones like an in-house joint project.

Commissioner Gilliland stated they need to have a way to prioritize sidewalks. Beachside would get a lot of attention because they are bad.

Commissioner Delgado stated they need to look at safety, proximity to schools, etc. That is what he was trying to refer to earlier. The need for roads is greater in one place, but need for sidewalks is greater somewhere else.

Commissioner Gilliland stated that's why he was saying an overall strategy and looking at schools first and then maybe by density. That seems to be more bang for the buck. If they do this right it could reduce the number of incidents that end up with the City Attorney.

Commissioner Trager stated he should be able to tell us of what he's been notified.

Commissioner Delgado asked wasn't there a program that told the condition of the sidewalks throughout the City.

Mr. Jagger stated at one time there was an inspector that went around and made reports, now it is more compliant driven.

Commissioner Trager asked if we have been notified of sidewalks in poor condition.

Mr. Jagger stated we have a long list of claims based on sidewalks. They make a claim upon a fall.

Mr. Chisholm stated Mr. Jagger is referring to those that sued the City but we do get notified of the condition of the sidewalks. The Commission gave us some.

Mr. Jagger stated he wanted to point out they defend those suits very strongly. There tends to be a lot of frivolous actions surround sidewalks and there is also a lot of comparative negligence as well.

Commissioner Delgado asked if the breakdown between two and three consistent with what we are feeling. Is there a greater need for sidewalks and drainage than this allocation?

Commissioner Gilliland stated the thing about joint projects is that in that pot; that is where 10 percent match is coming from and we need to know to what we have already committed.

Commissioner May stated that is a part of the long range view.

Commissioner Delgado clarified that in that pool of money there are already commitments there.

Mr. Chisholm stated he is going to get the TPO List. The intermodal list is the Federal one. The TPO list is the best.

Commissioner Gilliland talked about the TPO and the projects associated with that. He talked about the cost for the Orange Avenue Road Project.

Mr. Chisholm stated what he is hearing overall is they want to put more money in to neighborhood projects including sidewalks and drainage and having funds set up for TPO projects or joint projects.

Mayor Henry asked what the next step.

Mr. Chisholm stated at the next meeting they need to approve something and get it to the County.

Mayor Henry asked bob to give them direction on how they can promote the sales tax.

Mr. Jagger stated he would look into that.

Commissioner Reed clarified that they are going to get an updated list with the information they asked.

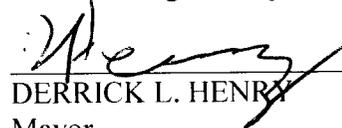
Mr. Chisholm stated yes.

Commissioner Reed asked when they needed input from them.

Mr. Chisholm stated as soon as possible.

3. ADJOURNMENT

There being no further discussion or comments the meeting was adjourned at 6:19 p.m.

  
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DERRICK L. HENRY  
Mayor

ATTEST:

  
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LETITIA LAMAGNA  
City Clerk

Adopted: June 5, 2019

**RECORD REQUIRED TO APPEAL:** In accordance with Florida Statute 286.0105 if you should decide to appeal any decision the City Commission makes about any matter at this meeting, you will need a record of the proceedings. You are responsible for providing this record. You may hire a court reporter to make a verbatim transcript, or you may buy a CD of the meeting for \$2.00 at the City Clerk's office. CDs are made upon request. The City is not responsible for any mechanical failure of the recording equipment.